Strategic School Funding for Results (SSFR):
An Overview of the Project in LAUSD

April 27, 2010
The *Strategic School Funding for Results* project has three major goals:

- (a) to develop and implement more *equitable* and *transparent* strategies for allocating resources to schools within each district,

- (b) to link those strategies to systems designed to encourage *innovation*, and

- (c) to strengthen *accountability* for student outcomes.
SSFR – 6 Basic Policy Elements

1. Increased transparency for resource allocation policies and practices
2. Need-based funding of schools
3. School autonomy linked with accountability for results
4. Equitable access to highly qualified teachers across schools
5. Expanded educational choices for families and children
6. Options for schools to select and purchase central office services
Where does one start on a project like this?

- Learn more about:
  - Current patterns of resource allocation
  - Current practice related to resource allocation
Variations in resources by student need (%poverty & %EL):

- School level spending per pupil – 3 different angles
  - Restricted v Unrestricted spending
  - Scatter plots
  - Spending–poverty relation, controlling for other cost factors

- Quantity and qualifications of teachers

- Next steps
### Average Overall, Restricted and Unrestricted Expenditures Per Pupil by Decile of Poverty for LAUSD Elementary Schools in 2008-09

(Overall Expenditures in Bold)

<table>
<thead>
<tr>
<th>Decile (Poverty, ELL, SE)</th>
<th>Unrestricted Per Pupil Expenditure</th>
<th>Restricted Per Pupil Expenditure</th>
<th>Overall Expenditures</th>
</tr>
</thead>
<tbody>
<tr>
<td>Decile 10 (96%, 57%, 10%)</td>
<td>$5,108</td>
<td>$3,675</td>
<td>$8,783</td>
</tr>
<tr>
<td>Decile 9 (94%, 55%, 10%)</td>
<td>$5,210</td>
<td>$3,528</td>
<td>$8,738</td>
</tr>
<tr>
<td>Decile 8 (93%, 50%, 10%)</td>
<td>$5,065</td>
<td>$3,511</td>
<td>$8,576</td>
</tr>
<tr>
<td>Decile 7 (92%, 48%, 11%)</td>
<td>$5,091</td>
<td>$4,011</td>
<td>$9,101</td>
</tr>
<tr>
<td>Decile 6 (90%, 51%, 11%)</td>
<td>$5,270</td>
<td>$3,720</td>
<td>$8,990</td>
</tr>
<tr>
<td>Decile 5 (88%, 43%, 11%)</td>
<td>$5,155</td>
<td>$3,506</td>
<td>$8,661</td>
</tr>
<tr>
<td>Decile 4 (83%, 39%, 12%)</td>
<td>$5,376</td>
<td>$3,696</td>
<td>$9,072</td>
</tr>
<tr>
<td>Decile 3 (74%, 31%, 14%)</td>
<td>$5,605</td>
<td>$3,872</td>
<td>$9,477</td>
</tr>
<tr>
<td>Decile 2 (55%, 19%, 13%)</td>
<td>$5,558</td>
<td>$3,412</td>
<td>$8,971</td>
</tr>
<tr>
<td>Decile 1 (20%, 11%, 12%)</td>
<td>$5,322</td>
<td>$2,259</td>
<td>$7,581</td>
</tr>
</tbody>
</table>
Average Overall, Restricted and Unrestricted Expenditures Per Pupil by Decile of Poverty for LAUSD Middle Schools in 2008-09
(Overall Expenditures in Bold)

<table>
<thead>
<tr>
<th>Decile (Poverty, ELL, SE)</th>
<th>Unrestricted Per Pupil Expenditure</th>
<th>Restricted Per Pupil Expenditure</th>
<th>Overall Per Pupil Expenditure</th>
</tr>
</thead>
<tbody>
<tr>
<td>Decile 10 (93%, 35%, 11%)</td>
<td>$4,065</td>
<td>$3,591</td>
<td>$7,656</td>
</tr>
<tr>
<td>Decile 9 (90%, 34%, 12%)</td>
<td>$4,042</td>
<td>$3,865</td>
<td>$7,907</td>
</tr>
<tr>
<td>Decile 8 (88%, 33%, 12%)</td>
<td>$4,198</td>
<td>$3,699</td>
<td>$7,898</td>
</tr>
<tr>
<td>Decile 7 (86%, 29%, 13%)</td>
<td>$4,385</td>
<td>$3,591</td>
<td>$7,976</td>
</tr>
<tr>
<td>Decile 6 (83%, 34%, 12%)</td>
<td>$4,183</td>
<td>$4,028</td>
<td>$8,211</td>
</tr>
<tr>
<td>Decile 5 (80%, 25%, 13%)</td>
<td>$4,350</td>
<td>$3,557</td>
<td>$7,907</td>
</tr>
<tr>
<td>Decile 4 (76%, 29%, 14%)</td>
<td>$4,440</td>
<td>$4,208</td>
<td>$8,648</td>
</tr>
<tr>
<td>Decile 3 (69%, 14%, 11%)</td>
<td>$4,296</td>
<td>$3,066</td>
<td>$7,362</td>
</tr>
<tr>
<td>Decile 2 (56%, 12%, 12%)</td>
<td>$4,284</td>
<td>$3,017</td>
<td>$7,302</td>
</tr>
<tr>
<td>Decile 1 (42%, 7%, 11%)</td>
<td>$4,316</td>
<td>$2,484</td>
<td>$6,800</td>
</tr>
</tbody>
</table>
### Average Overall, Restricted and Unrestricted Expenditures Per Pupil by Decile of Poverty for LAUSD High Schools in 2008-09

(Overall Expenditures in Bold)

<table>
<thead>
<tr>
<th>Decile (Poverty, ELL, SE)</th>
<th>Unrestricted Per Pupil Expenditure</th>
<th>Restricted Per Pupil Expenditure</th>
<th>Total Expenditure</th>
</tr>
</thead>
<tbody>
<tr>
<td>Decile 1 (42%, 10%, 10%)</td>
<td>$4,417</td>
<td>$2,383</td>
<td>$6,800</td>
</tr>
<tr>
<td>Decile 2 (57%, 16%, 10%)</td>
<td>$4,666</td>
<td>$2,432</td>
<td>$7,098</td>
</tr>
<tr>
<td>Decile 3 (65%, 22%, 12%)</td>
<td>$4,502</td>
<td>$3,108</td>
<td>$7,610</td>
</tr>
<tr>
<td>Decile 4 (69%, 20%, 10%)</td>
<td>$4,637</td>
<td>$3,273</td>
<td>$7,910</td>
</tr>
<tr>
<td>Decile 5 (71%, 33%, 10%)</td>
<td>$4,611</td>
<td>$3,039</td>
<td>$7,650</td>
</tr>
<tr>
<td>Decile 6 (75%, 25%, 10%)</td>
<td>$4,683</td>
<td>$3,055</td>
<td>$7,738</td>
</tr>
<tr>
<td>Decile 7 (79%, 29%, 11%)</td>
<td>$4,318</td>
<td>$3,146</td>
<td>$7,464</td>
</tr>
<tr>
<td>Decile 8 (83%, 37%, 11%)</td>
<td>$4,941</td>
<td>$3,463</td>
<td>$8,404</td>
</tr>
<tr>
<td>Decile 9 (86%, 35%, 12%)</td>
<td>$4,918</td>
<td>$3,790</td>
<td>$8,708</td>
</tr>
<tr>
<td>Decile 10 (90%, 38%, 9%)</td>
<td>$4,508</td>
<td>$2,611</td>
<td>$7,119</td>
</tr>
</tbody>
</table>

Unrestricted Per Pupil Expenditure | Restricted Per Pupil Expenditure

- **Average Overall, Restricted and Unrestricted Expenditures Per Pupil by Decile of Poverty for LAUSD High Schools in 2008-09**
Scatter plots

Spending against student poverty with indicators of prevalence of ELs
Plot of Overall Expenditure Per Pupil by Poverty for LAUSD Middle Schools in 2008-09

Per-Pupil Expenditure

Percentage of Students in Free and Reduced Lunch Program

- High_ELL
- Low_ELL
- Linear Fit
Plot of Overall Expenditure Per Pupil by Poverty for LAUSD High Schools in 2008-09

% Percentage of Students in Free and Reduced Lunch Program

High_ELL  Low_ELL  Linear Fit
Relation of spending to poverty controlling for %EL and school size

- Changes over time
Controlling for other factors, total per pupil expenditure increases as the percentage of poverty at elementary schools increases.

Ratios of Total Per-Pupil Expenditure in LAUSD Elementary Schools Serving Varying Percentages of Students Eligible for Free or Reduced-Price Lunch (2006-07 to 2008-09)

Note: ***, **, and * denote statistical significance at the 1, 5, and 10 percent levels, respectively.
But, there is a negative relationship between unrestricted per-pupil expenditure and percentage of poverty at elementary schools.

Ratios of Unrestricted Per-Pupil Expenditure in LAUSD Elementary Schools Serving Varying Percentages of Students Eligible for Free or Reduced-Price Lunch (2006-07 to 2008-09)

Note: ***, **, and * denote statistical significance at the 1, 5, and 10 percent levels, respectively.
Restricted per-pupil expenditure drives the overall positive relationship between per pupil expenditure and percentage of poverty in elementary schools.

Ratios of Restricted Per-Pupil Expenditure in LAUSD Elementary Schools Serving Varying Percentages of Students Eligible for Free or Reduced-Price Lunch (2006-07 to 2008-09)

Note: ***, **, and * denote statistical significance at the 1, 5, and 10 percent levels, respectively.
The pattern holds true for middle schools: the positive relationship between total per pupil expenditure and percentage of poverty is driven by restricted per pupil spending.

Note: ***, **, and * denote statistical significance at the 1, 5, and 10 percent levels, respectively.
The same pattern holds true for high schools, except in 2008–09, when there was a positive relationship between unrestricted per pupil expenditure and percentage of poverty.

Note: ***, **, and * denote statistical significance at the 1, 5, and 10 percent levels, respectively.
Other resource measures:

The quantity and quality of teachers
More FTE teachers/pupil in high poverty schools.
- High poverty schools tend to have more FTE teachers per pupil (smaller classes) than low poverty schools.
- For example, high poverty elementary schools have ~1 teacher per 17 students, while low poverty elementary schools have 1 teacher for every 20 students.
- For example, high poverty HS have ~1 teacher per 20 students, while low poverty HS have 1 teacher for every 25 students.

High poverty schools have the least experienced teachers and more students are exposed to out of field teaching.
- For example, as many as 7 percent of the students in core subjects are taught by out of field teachers in high poverty high schools, while this is closer to 1 percent in the lowest poverty schools. This is true in English, Math, and science with the largest difference in science.
Next steps:

- We are back to the original question we posed:

  *Do higher need students have sufficient access to additional resources they need to achieve district and state goals?*
We are building a need based funding model for LAUSD

- Determining the costs of pupil needs.
- Gathering cost data.
- Linking dollars to goals and creating weights.
- Policy meetings to define NBFM.
Guiding Questions for cost model activities: think G. E. E. R.

- **Goals:**
  - *Will your program design achieve the goals?*

- **Efficient:**
  - *Does your program design minimize cost?*

- **Evidence-based:**
  - *Is your program design supported by research evidence?*

- **Realistic:**
  - *Does your program design fit the realities in your district and have a reasonable chance for implementation?*
Why we do this cost analysis

1. Establish clarity on goals.

2. Concrete, transparent foundation for weights.

3. Align resources and goals

4. Participatory process

5. Determine sources of revenues
   a) Dividing resources between school and district level services.
   b) Provide foundation for decisions on local tax levels.

6. Models unique for each district